TOWN OF BUCHANAN OUTAGAMIE COUNTY, WISCONSIN ANNUAL FINANCIAL REPORT DECEMBER 31, 2014

TOWN OF BUCHANAN OUTAGAMIE COUNTY, WISCONSIN December 31, 2014

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INDEPENDENT AUDITORS' REPORT

To the Town Board Town of Buchanan Outagamie County, Wisconsin

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities and the major fund of the Town of Buchanan, Outagamie County, Wisconsin ("the Town") as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note A; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities and the major fund of the Town as of December 31, 2014, and the respective changes in modified cash basis financial position and the budgetary comparison for the General Fund for the year then ended in accordance with the modified cash basis of accounting described in Note A.



Basis of Accounting

We draw attention to Note A of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's financial statements as a whole. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Report on Summarized Financial Information

We have previously audited the Town of Buchanan, Outagamie County, Wisconsin's 2013 modified cash basis financial statements, and our report dated February 26, 2014, expressed unmodified opinions on those respective financial statements of the governmental activities and the major fund. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2013, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2015, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Certified Public Accountants Green Bay, Wisconsin

Schenck Sc

March 10, 2015



Statement of Net Position - Modified Cash Basis Governmental Activities December 31, 2014

(With Summarized Financial Information as of December 31, 2013)

	Governmental Activities			
		2014		2013
ASSETS				
Cash and investments	\$	6,747,742	\$	7,110,416
Prepaid items		_		2,585
TOTAL ASSETS		6,747,742		7,113,001
LIABILITIES				
Payroll liabilities		2,849		2,986
Due to other governments		4,522,997		4,955,031
Unearned revenue		194,575		183,022
Special deposits		342		
TOTAL LIABILITIES		4,720,763		5,141,039
DEFERRED INFLOWS OF RESOURCES				
Property taxes		867,961		748,757
NET POSITION				
Restricted for:				
Park improvements		41,914		37,775
Fire department		25,498		27,005
Unrestricted		1,091,606		1,158,425
TOTAL NET POSITION	\$	1,159,018	\$	1,223,205

Statement of Activities - Modified Cash Basis Governmental Activities

For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

			Drawers Davison						Net (Expens	•	1	
			Program Revenues				ar	nd Changes	יו חו	let Position		
						perating	؍ ا	Capital		Caa	4-1	A ativities
.	_ ا	•		narges for		rants and		Frants and		Governmen	tai	
Functions/Programs		xpenses	`	Services	Co	ntributions		ontributions		2014		2013
Governmental Activities												
General government	\$	370,082	\$	53,300	\$	-	\$	-	\$	(316,782)	\$	(365,018)
Public safety		571,156		36,539		30,225		-		(504,392)		(655,603)
Public works		1,147,197		268,294		183,730		-		(695,173)		(267,443)
Culture and recreation		18,173		3,840		200		-		(14,133)		(9,757)
Conservation and development		24,702		10,609		-		-		(14,093)		(11,036)
Principal and interest on												
long-term debt		188,798		-		-				(188,798)		(189,804)
Total Governmental Activities	\$	2,320,108	\$	372,582	\$	214,155	\$			(1,733,371)		(1,498,661)
	G	eneral rever	פפוור									
					enei	ral purpose	s			1,522,580		1,516,215
		Other taxes		.01.04 .0. 9	,	a. pa. pooc	•			3,389		4,882
		State and fe		al aids not	restr	icted to				0,000		1,002
		specific fu				.0.00				78,169		78,033
	ı	nterest and			rninc	ıs				21,963		19,745
		Miscellaneo			Ì	•				43,083		46,455
	-	Total gener	al re	venues				•		1,669,184		1,665,330
	Change in net position							(64,187)		166,669		
	Net position - January 1						1,223,205		1,056,536			
	Ne	et position -	Dec	ember 31				:	\$	1,159,018	\$	1,223,205

Statement of Assets, Liabilities, Deferred Inflows and Fund Balance - General Fund

December 31, 2014

(With Summarized Financial Information as of December 31, 2013)

		2014	2013
ASSETS	_		
Cash and investments	\$	6,747,742	\$ 7,110,416
Prepaid items			 2,585
Total Assets	<u>\$</u>	6,747,742	\$ 7,113,001
LIABILITIES, DEFERRED INFLOWS OF			
RESOURCES AND FUND BALANCE			
Liabilities			
Payroll liabilities	\$	2,849	\$ 2,986
Due to other governments		4,522,997	4,955,031
Unearned revenue		194,575	183,022
Special deposits		342	· -
Total Liabilities		4,720,763	5,141,039
Deferred Inflows of Resources			
Property taxes		867,961	748,757
Fund Balance			
Nonspendable for prepaid items		-	2,585
Restricted for:			•
Park improvements		41,914	37,775
Fire department		25,498	27,005
Committed for:			
Fire/EMS equipment		3,053	3,027
Intersection improvements		523,886	499,286
Building improvement		21,601	21,541
Fire apparatus		76,405	76,270
Trail development		10,024	10,000
Unassigned		456,637	 545,716
Total Fund Balance		1,159,018	 1,223,205
TOTAL LIABILITIES, DEFERRED INFLOWS			
OF RESOURCES AND FUND BALANCE	_\$_	6,747,742	\$ 7,113,001

Statement of Revenues Collected, Expenditures Paid and Changes in Fund Balance General Fund

For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

	2014	2013
Revenues		
Taxes	\$ 1,525,969	\$ 1,521,097
Intergovernmental	285,170	310,123
Licenses and permits	104,098	98,094
Fines, forfeits and penalties	15,404	13,449
Public charges for services	290,629	284,777
Intergovernmental charges for services	1,884	2,300
Miscellaneous	32,767	39,830
Total Revenues	2,255,921	2,269,670
Expenditures		
General government	366,828	405,857
Public safety	530,565	622,327
Public works	609,452	590,532
Culture and recreation	18,173	15,997
Conservation and development	24,702	18,738
Capital outlay	581,590	259,746
Debt service		
Principal	170,000	165,000
Interest	18,798	24,804
Total Expenditures	2,320,108	 2,103,001
Net Change in Fund Balance	(64,187)	166,669
Fund Balance - January 1	 1,223,205	1,056,536
Fund Balance - December 31	\$ 1,159,018	\$ 1,223,205

Statement of Revenues Collected, Expenditures Paid and Changes in Fund Balance
Budget and Actual - General Fund
For the Year Ended December 31, 2014

	Budgeted Amounts					Fina	riance with	
	ļ		I Am			Actual		Positive
B	L	Original		Final		Amounts	(1	legative)
Revenues	•	4 505 700	•	4 505 700	•	4 505 000	•	200
Taxes	\$	1,525,733	\$	1,525,733	\$	1,525,969	\$	236
Intergovernmental		325,472		325,472		285,170		(40,302)
Licenses and permits		69,495		69,495		104,098		34,603
Fines, forfeits and penalties		14,155		14,155		15,404		1,249
Public charges for services		275,154		275,154		290,629		15,475
Intergovernmental charges for services		2,225		2,225		1,884		(341)
Miscellaneous		22,500		22,500		32,767		10,267
Total Revenues		2,234,734		2,234,734		2,255,921		21,187
Expenditures								
General government		390,953		390,953		366,828		24,125
Public safety		644,947		644,947		530,565		114,382
Public works		601,218		601,218		609,452		(8,234)
Culture and recreation		17,400		17,400		18,173		(773)
Conservation and development		27,007		27,007		24,702		2,305
Capital outlay		486,720		592,956		581,590		11,366
Debt service				•		•		•
Principal		170,000		170,000		170,000		_
Interest		18,798		18,798		18,798		-
Total Expenditures		2,357,043		2,463,279		2,320,108		143,171
Net Change in Fund Balance		(122,309)		(228,545)		(64,187)		164,358
Fund Balance - January 1		1,223,205		1,223,205		1,223,205		
Fund Balance - December 31	<u>\$</u>	1,100,896	\$	994,660	\$	1,159,018	\$	164,358

Notes to Basic Financial Statements
December 31, 2014

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The governmental activities and general fund financial statements of the Town of Buchanan, Outagamie County, Wisconsin ("the Town"), have been prepared on a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Under this basis of accounting assets, liabilities, deferred outflows/inflows of resources, net position/fund balance, revenues, and expenditures/expenses are recognized when they result from cash transactions. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the Town are described below:

1. Reporting Entity

The Town of Buchanan, Wisconsin, is a municipal corporation governed by an elected five member board. In accordance with GAAP, the basic financial statements are required to include the Town (the primary government) and any separate component units that have a significant operational or financial relationship with the Town. The Town has not identified any component unit that is required to be included in the basic financial statements in accordance with standards established by GASB Statement No. 61.

2. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. *Governmental activities* are primarily supported by taxes and intergovernmental revenues. The Town reports no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

The Town reports all governmental activities in the general fund which is considered a major governmental fund:

GENERAL FUND

This is the Town's main operating fund. It accounts for all financial resources of the general government.

3. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by its measurement focus. The government-wide and fund financial statements of the Town are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included in the financial statements. Operating statements of these funds present increases (i.e., revenues collected) and decreases (i.e., expenditures paid) in cash.

The modified cash basis of accounting is used in the fund financial statements for governmental funds and governmental activities recorded in the government-wide financial statements. This basis recognizes assets, liabilities, deferred outflows/inflows of resources, net position/fund balance, revenues, and expenditures when they result from cash transactions with no provision for depreciation in the government-wide financial statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under generally accepted accounting principles, the Town would have used the modified cash basis of accounting for preparing its governmental fund financial statements and the accrual basis of accounting for its government-wide financial statements.

Notes to Basic Financial Statements
December 31, 2014

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. The Town does recognize cash payments made for future periods as prepaid items.

Amounts reported as *program cash receipts* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources, as they are needed.

4. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance

a. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

b. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town currently does not have any items that qualify for reporting in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Town has one type of item that qualifies for reporting in this category, deferred property taxes. These amounts are deferred and recognized as an inflow of resources in the subsequent year for which it was levied.

d. Long-term Obligations

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Because the Town uses the modified cash basis of accounting, principal payments are reported as expenses in the statement of activities and no liability is reported on the statement of net position.

Notes to Basic Financial Statements
December 31, 2014

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

e. Fund Equity

GOVERNMENTAL FUND FINANCIAL STATEMENTS

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted fund balance Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- Committed fund balance Amounts that are constrained for specific purposes by action of the Board. These constraints can only be removed or changed by the Board using the same action that was used to create them.
- Assigned fund balance Amounts that are constrained for specific purposes by action of Town management. The Town Board has not authorized an employee to assign fund balance.
- Unassigned fund balance Amounts that are available for any purpose.

The Town has not adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. When a policy does not specify the spend-down policy, GASB Statement No. 54 indicates that restricted funds would be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

GOVERNMENT-WIDE FUND STATEMENTS

Equity is classified as net position and displayed in two components:

- Restricted net position Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position Net position that is not restricted.

5. Summarized Comparative Information

The basic financial statements include certain prior-year summarized comparative information in total but not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the Town's financial statements for the year ended December 31, 2013, from which the summarized information was derived.

Notes to Basic Financial Statements
December 31, 2014

NOTE B - STEWARDSHIP AND COMPLIANCE

Budgets and Budgetary Accounting

The Town follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- During November, the Town Board and officials prepare a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After preparation of the proposed operating budget, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by Town Board action.
- 2. Budgets are adopted on a basis of cash receipts and cash disbursements for the general fund. Budget is defined as the originally approved budget plus or minus approved amendments. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
- 3. During the year, formal budgetary integration is employed as a management control device for the general fund.
- 4. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity of the Town. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the Town Board.
- 5. Encumbrance accounting is not used by the Town to record commitments related to unperformed contracts for goods or services.

The Town did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2014.

NOTE C - DETAILED NOTES ON ALL FUNDS

1. Cash and Investments

The Town maintains various cash and investment accounts. Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the Town's cash and investments totaled \$6,747,742 on December 31, 2014 as summarized below:

Cash on hand	\$ 200
Deposits with financial institutions	 6,747,542
	\$ 6,747,742

Deposits and investments of the Town are subject to various risks. Presented below is a discussion of the Town's deposits and investments and the related risk.

Notes to Basic Financial Statements December 31, 2014

NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

Deposits with Financial Institutions

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town does not have an additional custodial credit risk policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

As of December 31, 2014, \$5,759,349 of the Town's deposits with financial institutions were in excess of federal and state depository insurance limits. The uninsured amount of \$5,759,349 was collateralized with securities held by the pledging financial institution or its trust department or agent but not in the Town's name.

2. Property Taxes

Property taxes consist of taxes on real estate and personal property. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement. Delinquent personal property taxes remain the collection responsibility of the Town.

The Town levies taxes for the Appleton School District, Kaukauna School District, Kimberly School District, Wrightstown School District, Darboy Joint Sanitary District, Outagamie County, Fox Valley Technical College and the State of Wisconsin.

3. Long-term Obligations

The following is a summary of changes in long-term obligations of the Town for the year ended December 31. 2014:

	0	utstanding			Οι	utstanding	D	ue Within
		1/1/14	Issued	Retired	1	12/31/14		One Year
General Obligation Debt								
Notes	\$	515,000	\$ 	\$ 170,000	\$	345,000	\$	170,000

Total interest paid during the year on long-term debt totaled \$18,798.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

Notes

\$1,410,000 issued 12/12/2007; \$170,000 to \$175,000 due annually through 2016; interest 3.65%

\$ 345,000

Notes to Basic Financial Statements
December 31, 2014

NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

Annual principal and interest maturities of the outstanding general obligation debt of \$345,000 on December 31, 2014 are payable by the general fund as shown below:

Year Ended December 31	Principal	Interest	Total
2015	\$ 170,000	\$ 12,593	\$ 182,593
2016	175,000	6,388	181,388
	\$ 345,000	\$ 18,981	\$ 363,981

Legal Margin for New Debt

The Town's legal margin for creation of additional general obligation debt on December 31, 2014 was \$28,307,265 as follows:

Equalized valuation of the Town	\$ 573,045,300
Statutory limitation percentage	 (x) 5%
General obligation debt limitation, per Section 67.03 of the	
Wisconsin Statutes	28,652,265
Total outstanding general obligation debt applicable to debt limitation	345,000
Legal Margin for New Debt	\$ 28,307,265

4. Minimum Fund Balance Policy

The Town Board has adopted a policy that fund balance in the amount of 15% to 25% of the current year budget less capital outlay and debt service be maintained to preserve working funds for cash flow purposes and to adequately prepare for unforeseen events which require ready access to funds,. The minimum fund balance amount is calculated as follows:

2014 General Fund Operating Budget as defined by policy	\$1,681,525
Minimum Fund Balance %	(x) 15% - 25%
Minimum Fund Balance Account	\$252,200 - \$420,400

The Town's unassigned fund balance at December 31, 2014 was \$456,637, which includes \$244,768 held in a contingency fund. The Town has met their minimum fund balance policy.

NOTE D - OTHER INFORMATION

1. Retirement Commitments

All eligible Town employees participate in the Wisconsin Retirement System (WRS), a cost-sharing, multiple-employer, defined benefit, public employee retirement system. All employees initially employed by a participating WRS employer prior to July 1, 2011, expected to work at least 600 hours a year (440 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire, are eligible to participate in the WRS. All employees initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire, are eligible to participate in the WRS. Employees hired to work nine or ten months per year, (e.g. teachers contracts), but expected to return year after year are considered to have met the one-year requirement.

Notes to Basic Financial Statements December 31, 2014

NOTE D - OTHER INFORMATION (Continued)

Effective the first day of the first pay period on or after June 29, 2011, the employee required contribution was changed to one-half of the actuarially determined contribution rate for employees in the General Employment category, including Teachers, and Executives and Elected Officials. Required contributions for protective contributions are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

Contribution rates for 2014 were:

	<u>Employee</u>	Employer
General (including Teachers)	7.00%	7.00%
Executives & Elected Officials	7.75%	7.75%
Protective with Social Security	7.00%	10.10%
Protective without Social Security	7.00%	13.70%

The payroll for Town employees covered by the WRS for the year ended December 31, 2014 was \$175,133; the employer's total payroll was \$282,776. The total required contribution for the year ended December 31, 2014 was \$24,518, which consisted of \$12,259, or 7.00% of covered payroll from the employer and \$12,259, or 7,00% of covered payroll from employees. Total contributions for the years ended December 31, 2013 and 2012 were \$19,610 and \$21,975, respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service. 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service and (3) a formula factor. A final average earnings is the average of the employee's three highest years' earnings. Employees terminating covered employment and submitting application before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 and prior to July 1, 2011 are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

The WRS also provides death and disability benefits for employees. Eligibility and the amount of all benefits are determined under Chapter 40 of Wisconsin Statutes.

The WRS issues an annual financial report that may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

2. Risk Management

The Town has purchased commercial insurance policies for various risks of loss related to torts; theft, damage or distribution of assets; errors or omissions; injuries to employees; or acts of God. Payments of premiums for these policies are recorded as expenditures in the general fund of the Town.

3. Contingent Liabilities

From time to time, the Town is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and an attorney representing the Town, that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Town's financial position or results of operations.

Notes to Basic Financial Statements
December 31, 2014

NOTE D - OTHER INFORMATION (Continued)

4. Property Tax Levy Limit

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2014 and 2015 budget years, the increase in the maximum allowable tax levy is limited to the percentage change in the Town's January 1 equalized value as a result of net new construction. The actual limit for the Town for the 2014 budget was 0.70%. The actual limit for the Town for the 2015 budget was 1.18%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

5. Upcoming Accounting Pronouncements

In June 2012, the GASB issued GASB Statement No. 68, Accounting and Financial Reporting for Pensions. Statement No. 68 requires governments providing defined benefit pensions to recognize their unfunded pension benefit obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. This net pension liability will be computed differently than the current unfunded actuarial accrued liability, using specific parameters set by the GASB. The Statement also enhances accountability and transparency through revised not disclosures and required supplemental information (RSI). The Town is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the financial statements for the year ending December 31, 2015.

SUPPLEMENTARY	/ INFORMATION	

Detailed Schedule of General Fund Revenues Collected For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

				Variance with Final Budget -	
		Amounts	Actual	Positive	Prior Year
Taxes	Original	Final	Amounts	(Negative)	Actual
Property taxes	\$ 1,523,843	\$ 1,523,843	\$ 1,522,580	¢ (1.263)	\$ 1,516,215
Forest crop and managed forest	Ψ 1,323,043	Ψ 1,525,045	Ψ 1,322,300	Ψ (1,203)	Ψ 1,510,213
land taxes	68	68	82	14	68
	00	00	311	311	343
Interest and penalties on taxes Other taxes	1,822	1,822	2,996	1,174	4,471
Total Taxes	1,525,733	1,525,733	1,525,969	236	1,521,097
Total Taxes	1,323,733	1,323,733	1,020,909	230	1,521,031
Intergovernmental					
State aid					
Shared taxes	73,458	73,458	73,768	310	74,163
Fire insurance	20,600	20,600	23,271	2,671	19,833
Exempt computer aid	2,100	2,100	2,772	672	2,241
Transportation aid	102,794	102,794	102,794	-	114,489
Forest croplands	20	20	16	(4)	16
Other	-	-	1,613	1,613	1,613
Other local aids					
County bridge aid	45,500	45,500	-	(45,500)	-
Valley Transit	43,000	43,000	41,487	(1,513)	59,309
Recycling	38,000	38,000	39,449	1,449	38,459
Total Intergovernmental	325,472	325,472	285,170	(40,302)	310,123
Licenses and Permits					
Business and occupational	52,545	52,545	74,268	21,723	70,935
Dog licenses	1,000	1,000	990	(10)	1,049
Building permits and inspections	12,500	12,500	22,495	9,995	23,060
Zoning and permit fees	3,450	3,450	6,295	2,845	3,000
Other permits	-	-	50	50	50
Total Licenses and Permits	69,495	69,495	104,098	34,603	98,094
Figure Forfelts and Box 19					
Fines, Forfeits and Penalties	44 455	44455	45 404	4 0 4 0	40 440
Law and ordinance violations	14,155	14,155	15,404	1,249	13,449
Public Charges for Services					
General government	2,500	2,500	3,236	736	5,005
Fire protection fees	6,000	6,000	11,920	5,920	12,710
Transportation	9,000	9,000	12,077	3,077	9,364
Sanitation and utilities	256,154	256,154	256,217	63	248,296
Drainage	1,500	1,500	3,339	1,839	3,162
Park impact fees		-	3,840	3,840	6,240
Total Public Charges for Services	275,154	275,154	290,629	15,475	284,777

(Continued)

Detailed Schedule of General Fund Revenues Collected (Continued)

For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

				Variance with	
		_		Final Budget -	
	Budgeted	Amounts	Actual	Positive	Prior Year
	Original	Final	Amounts	(Negative)	Actual
Intergovernmental Charges for Services					
Fire services	325	325	-	(325)	400
Crossing guards	1,900	1,900	1,884	(16)	1,900
Total Intergovernmental Charges					
for Services	2,225	2,225	1,884	(341)	2,300
Miscellaneous					
Interest	20,000	20,000	21,963	1,963	19,745
Hall rental	2,500	2,500	3,650	1,150	2,350
Donations	-		7,154	7,154	17,735
Total Miscellaneous	22,500	22,500	32,767	10,267	39,830
Total Revenues	\$ 2,234,734	\$ 2,234,734	\$ 2,255,921	\$ 21,187	\$ 2,269,670

Detailed Schedule of General Fund Expenditures Paid For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

				Variance with	
				Final Budget -	
	Budgeted Ar	nounts	Actual	Positive	Prior Year
	Original	Final	Amounts	(Negative)	Actual
General Government					
Legislative (Town Board)	\$ 31,930 \$	31,930	\$ 31,763	\$ 167	\$ 31,590
Legal fees	33,000	33,000	15,773	17,227	33,767
General administration					
Elections	4,600	4,600	11,943	(7,343)	5,105
Office salaries and benefits	95,749	95,749	97,460	(1,711)	76,477
Office technology	8,544	8,544	3,316	5,228	10,735
Town administrator	78,700	78,700	78,003	697	98,576
Other general administration	37,927	37,927	32,162	5,765	37,484
Financial administration					
Accounting and auditing	6,350	6,350	6,500	(150)	6,350
Assessment	12,500	12,500	12,500	-	12,500
Treasurer	2,650	2,650	744	1,906	8,161
General buildings, Town hall					
Hall supplies and expenses	28,160	28,160	34,321	(6,161)	38,436
Maintenance workers	27,397	27,397	21,540	5,857	20,263
Other general government					
Insurance	21,250	21,250	19,311	1,939	23,997
Employee benefits	1,196	1,196	1,170	26	1,196
Other general government	1,000	1,000	322	678	1,220
Total General Government	390,953	390,953	366,828	24,125	405,857
Public O. C.					
Public Safety	405 400	405 400	000 000	100 100	000 000
Law enforcement	405,490	405,490	302,302	103,188	399,389
Fire protection	141,477	141,477	133,477	8,000	128,552
Emergency medical services	31,540	31,540	30,334	1,206	29,941
Emergency management services	53,940	53,940	52,535	1,405	51,564
Building inspection	12,500	12,500	11,917	583	12,881
Total Public Safety	644,947	644,947	530,565	114,382	622,327
Public Works					
Highway and street maintenance	188,200	188,200	190,829	(2,629)	198,845
Road related facilities	33,018	33,018	43,239	(10,221)	30,863
Sanitation	320,000	320,000	315,289	4,711	303,308
Mass transit	60,000	60,000	60,095	(95)	57,516
Total Public Works	601,218	601,218	609,452	(8,234)	590,532
Culture and Regrestion					
Culture and Recreation	0.000	0.000	10 146	(2.46)	0 605
Parks	9,900 7,500	9,900 7,500	10,146	(246)	8,625 7,372
Recreation programs and events Total Culture and Recreation	17,400	17,400	8,027 18,173	(527) (773)	7,372 15,997
rotal Culture and Recreation	17,400	17,400	10,173	(113)	15,887

(Continued)

Detailed Schedule of General Fund Expenditures Paid (Continued)
For the Year Ended December 31, 2014

(With Summarized Financial Information for the Year Ended December 31, 2013)

				Variance with	
				Final Budget -	
	Budgeted Amounts		Actual	Positive	Prior Year
	Original	Final	Amounts	(Negative)	Actual
Conservation and Development					
Planning and zoning	6,820	6,820	5,459	1,361	2,673
Stormwater and drainage management	16,550	16,550	15,606	944	12,428
Economic development	3,637	3,637	3,637	-	3,637
Total Conservation and Development	27,007	27,007	24,702	2,305	18,738
Capital Outlay					
General government	6,300	6,300	3,254	3,046	4,280
Fire and rescue	29,500	29,500	40,591	(11,091)	· -
Emergency management services	-	-	-	-	108,638
Roads and public works	440,920	547,156	524,762	22,394	146,828
Stormwater	-	-	12,983	(12,983)	-
Parks	10,000	10,000	-	10,000	-
Total Capital Outlay	486,720	592,956	581,590	11,366	259,746
Debt Service					
Principal	170,000	170,000	170,000	-	165,000
Interest	18,798	18,798	18,798	-	24,804
Total Debt Service	188,798	188,798	188,798	-	189,804
Total Expenditures	\$ 2,357,043	\$ 2,463,279	\$ 2,320,108	\$ 143,171	\$ 2,103,001

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Town Board Town of Buchanan Outagamie County, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Town of Buchanan, Outagamie County, Wisconsin, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Town of Buchanan, Outagamie County, Wisconsin's basic financial statements, and have issued our report thereon which included a basis of accounting paragraph as indicated on page 2 dated March 10, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Buchanan, Outagamie County, Wisconsin's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Buchanan, Outagamie County, Wisconsin's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Buchanan, Outagamie County, Wisconsin's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2014-001 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2014-002 to be a significant deficiency.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Buchanan, Outagamie County, Wisconsin's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Town of Buchanan, Wisconsin's Response to Findings

Town of Buchanan, Wisconsin's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. Town of Buchanan, Wisconsin's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of Town of Buchanan, Wisconsin's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Buchanan, Wisconsin's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants Green Bay, Wisconsin

March 10, 2015

Schedule of Findings and Responses For the Year Ended December 31, 2014

Section I - Internal Control Over Financial Reporting

Finding No.	Control Deficiencies
2014-001	Segregation of Duties – Treasurer/Deputy Clerk
Condition:	The Town has a combined treasurer/deputy clerk position to essentially complete or review and approve all financial and recordkeeping activities of the general Town's operations. Accordingly, this does not allow for a proper segregation of duties for internal control purposes.
Criteria:	Segregation of duties is an internal control intended to prevent or decrease the occurrence of errors or intentional fraud. Segregation of duties ensures that no single employee has control over all phases of a transaction.
Cause:	The lack of segregation of duties is due to the limited number of employees and the size of Town's operations. In addition, the Town has not conducted a risk assessment and analysis of its internal controls to identify compensating controls and other potential opportunities to enhance its control structure.
Effect:	Errors or intentional fraud could occur and not be detected timely by other employees in the normal course of their responsibilities as a result of the lack of segregation of duties.
Recommendation:	We recommend the Town Administrator and Town Board implement procedures to monitor the transactions and the financial records of the Town. We further recommend the Town complete a risk assessment and analysis of its internal controls to identify opportunities to strengthen and enhance controls over financial reporting.
Management Response:	Management started implementing procedures to monitor the transactions and financial records of the Town in 2014. Management believes that the cost of segregating cash receipts and cash disbursement duties from the related recording functions outweigh the benefits to be received.

Schedule of Findings and Responses (Continued)
For the Year Ended December 31, 2014

Section I - Internal Control Over Financial Reporting (Continued)

Finding No.	Control Deficiencies
2014-002	Preparation of Annual Financial Report
Condition:	Current Town staff maintains accounting records which reflect the Town's financial transactions; however, preparing the Town's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The Town contracts with us and our knowledge of applicable accounting principles, financial statement formats, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. For the same reasons, the Town contracts with us to compile the Wisconsin Municipal Financial Report Form CT.
Criteria:	The preparation and review of the annual financial report and the municipal financial report, by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required State Financial reports.
Cause:	Town management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.
Effect:	Without our involvement, the Town may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America
Recommendation:	We recommend the Town continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the Town is necessary to obtain a complete and adequate understanding of the Town's annual financial report and municipal financial report.
Management Response:	The Town Treasurer/Deputy Clerk and Town Administrator will continue to review the financial reports.

Section II - Compliance and Other Matters

There are no findings related to compliance and other matters that are required to be reported under governmental auditing standards generally accepted in the United States of America for the year ended December 31, 2014.